



Schedule of Employer Allocations and Collective Pension
Amounts

June 30, 2021

Firefighters' Retirement Fund

Firefighters' Retirement Fund

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Independent Auditor's Report

To the Retirement Board
Firefighters' Retirement Fund
Boise, Idaho

Report on Schedule of Allocations and Net Pension Amounts by Employer

We have audited the accompanying schedule of employer allocations of the Firefighters' Retirement Fund (the Fund) as of June 30, 2021 and related notes. We have also audited the totals for the columns titled net pension liability (asset), total deferred outflow of resources, total deferred inflow of resources, and total pension expense (expense offset) (specified column totals) included in the accompanying schedule of collective pension amounts (collectively the Schedules) of the Fund as of and for the year ended June 30, 2021, and related notes.

Management's Responsibility for the Schedules

Management is responsible for the preparation and fair presentation of the Schedules in accordance with accounting principles generally accepted in the United States of America; this includes design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the Schedules that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on the schedule of employer allocations and specified column totals included in the schedule of collective pension amounts based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the schedule of employer allocations and specified column totals included in the schedule of collective pension amounts are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the schedule of employer allocations and specified column totals included in the schedule of collective pension amounts. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the schedule of employer allocations and specified column totals included in the schedule of collective pension amounts, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the schedule of employer allocations and specified column totals included in the schedule of collective pension amounts in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Fund's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the schedule of employer allocations and specified column totals included in the schedule of collective pension amounts.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the Schedules referred to above present fairly, in all material respects, the employer allocations and net pension liability (asset), total deferred outflow of resources, total deferred inflow of resources, and total pension expense (expense offset) for the Fund as of and for the year ended June 30, 2021, in accordance with accounting principles generally accepted in the United States of America.

Other Matters

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the Fund as of and for the year ended June 30, 2021, and our report thereon, dated October 28, 2021, expressed an unmodified opinion on those financial statements.

Restriction on Use

Our report is intended solely for the information and use of the Fund's management, the Fund Board, Fund employers and their auditors and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in cursive script that reads "Eric Sully LLP". The signature is written in black ink and is positioned above the typed name and date.

Boise, Idaho
October 28, 2021

Firefighters' Retirement Fund

Schedule of Employer Allocations

June 30, 2021

Fire Departments	Fiscal Year 2020 Employer Contributions	Employer Proportionate Share
Blackfoot Fire Dept	\$ 83,321	0.021118041
Boise Fire Dept	1,435,453	0.363821316
Buhl Fire Dist	13,782	0.003493103
Burley Fire Dept	31,410	0.007960990
Caldwell Fire Dept	166,092	0.042096683
Coeur d`Alene Fire Dept	330,740	0.083827379
Idaho Falls Fire Dept	502,100	0.127259257
Jerome Fire Dept	40,090	0.010160971
Ketchum Fire Dept	47,151	0.011950610
Kootenai Co Fire & Rescue	33,372	0.008458267
Kuna Fire District	48,271	0.012234478
Lewiston Fire Dept	241,953	0.061323958
Moscow Fire Dept	14,387	0.003646443
Nampa Fire Dept	384,781	0.097524287
Payette Fire Dept	15,484	0.003924482
Pocatello Fire Dept	291,938	0.073992856
Rexburg-Madison Fire	13,620	0.003452044
Sandpoint Fire Dept	35,927	0.009105842
Shoshone Co FD #1	16,050	0.004067937
Shoshone Co FD #2	29,739	0.007537469
Twin Falls Fire Dept	166,609	0.042227719
Whitney Fire Dept	3,219	0.000815868
	\$ 3,945,489	1.000000000
Totals	\$ 3,945,489	1.000000000

Firefighters' Retirement Fund
Schedule of Collective Pension Amounts
June 30, 2021

Deferred Outflows of Resources			Deferred Inflows of Resources					
Net Difference			Net Difference			Total Deferred	Plan Pension	
Between		Total Deferred	Between			Inflows of	Expense	
Projected and		Outflows of	Projected and		Differences	Resources	(Expense	June 30, 2021
Actual		Resources	Actual Investment		Between	Excluding	Offset)	Net Pension
Investment		Excluding	Earnings on		Expected and	Employer		Liability (Asset)
Earnings on	Changes of	Employer Specific	Pension Plan	Changes of	Actual	Specific		
Pension Plan	Assumptions	Amounts*	Investments	Assumptions	Experience	Amounts*		
Investments								
\$ -	\$ -	\$ -	\$ 57,986,745	\$ -	\$ -	\$ 57,986,745	\$ (57,166,374)	\$ (270,226,848)

* Employer specific amounts are excluded from this schedule.

Note 1 - Significant Accounting Policies

Employer contributions to the Firefighters' Retirement Fund (the Fund) are calculated on creditable compensation for active members reported by employers. Employer contributions are accrued when paid and employers are statutorily required to pay a fixed percentage of compensation.

The Schedule of Collective Pension Amounts presents the deferred inflow of resources, deferred outflow of resources, pension expense (expense offset) and net pension asset at the Fund level. The Schedule of Employer Allocations (collectively, the Schedules) reflects employer contributions for fiscal year ending June 30, 2020, as there were no contributions during fiscal year ending June 30, 2021. The June 30, 2020 continues to be a reasonable allocation method based on the activity of the Fund. The Schedule of Employer Allocations includes the following for each individual employer:

- Employer name.
- The amount of employer contributing entity's contributions for the period July 1, 2019 to June 30, 2020, (the prior fiscal year).
- The employer contributing entity's contributions as a percentage of total employer contributions, as defined by state statute.

The Schedule of Employer Allocations has been rounded and presenting the first nine decimal places.

Basis of Accounting

Contributions for employers and the net pension asset are recognized on an accrual basis of accounting.

Use of Estimates in the Preparation of the Schedules

The preparation of the Schedules in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain amounts and disclosures. Actual results could differ from those estimates.

Firefighters' Retirement Fund

Notes to Schedule of Employer Allocations and Collective Pension Amounts

June 30, 2021

Components of Net Pension Asset

The Fund's fiduciary net position is 211.83% of the Fund's total pension liability. Therefore, the Fund has a net pension asset. The components of the net pension asset of the Fund, for participating employers, as of June 30, 2021, are as follows:

Total pension liability	\$ 241,630,928
Fund fiduciary net position	<u>511,857,776</u>
Employers' net pension asset	<u><u>\$ (270,226,848)</u></u>
Fund fiduciary net position as a percentage of total pension liability	<u><u>211.83%</u></u>

The net pension asset is calculated using a discount rate of 6.35%, which is the expected rate of return on investments reduced by investment expenses. The net pension asset was determined by an actuarial valuation as of June 30, 2021, applied to all prior periods included in the measurement. Actuarial valuation involves estimates of the reported amounts and assumptions about the probability of occurrence of events far into the future. Amounts determined regarding the net pension asset are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. Economic assumptions were studied in an experience study performed for the period 2015 through 2020. Demographic assumptions, including mortality were studied for the period 2011 through 2017.

Actuarial Assumptions

The following are the actuarial assumptions and the entry age normal cost method, applied to all periods included in the measurement:

Inflation	2.30 percent
Salary increases including inflation	3.05 percent*
Investment rate of return-net of investment fees	6.35 percent
Cost of Living (COLA) adjustments	**

* 3.05 or 1.00 percent depending on whether the member was hired on or before July 1, 2012.

**There is an additional component of assumed salary grown (on top of the 3.05%) that varies for each individual member based on years of service.

Several different sets of mortality rates are used in the valuation for contributing members, members retired for service and beneficiaries. These rates were adopted for the valuation dated July 1, 2021.

Contributing Members, Service Retirement Members, and Beneficiaries

Fire & Police - Males	Pub-2010 Safety Tables, increased 21%.
Fire & Police - Females	Pub-2010 Safety Tables, increased 26%.
Disabled Members - Males	Pub-2010 Disabled Tables, increased 38%.
Disabled Members - Females	Pub-2010 Disabled Tables, increased 36%.

Firefighters' Retirement Fund

Notes to Schedule of Employer Allocations and Collective Pension Amounts

June 30, 2021

The long-term expected rate of return on pension plan investments was determined using the building block approach and a forward-looking model in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Even though history provides a valuable perspective for setting the investment return assumption, we rely primarily on an approach which builds upon the latest capital market assumptions. The assumptions and the System's formal policy for asset allocation are shown below. The formal asset allocation policy is somewhat more conservative than the current allocation of PERSI's assets. The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation.

Capital Market Assumptions From Callan 2021

Asset Class	Target Allocation	Long-Term Expected Nominal Rate of Return (Arithmetic)	Long-Term Expected Real Rate of Return (Arithmetic)
Core Fixed Income	30.00%	1.80%	(.20%)
Broad US Equities	55.00%	8.00%	6.00%
Developed Foreign Equities	15.00%	8.25%	6.25%
Assumed Inflation - Mean		2.00%	2.00%
Assumed Inflation - Standard Deviation		1.50%	1.50%
Portfolio Arithmetic Mean Return		6.18%	4.18%
Portfolio Standard Deviation		12.29%	12.29%
Portfolio Long-Term (Geometric) Expected Rate of Return		5.55%	3.46%
Assumed Investment Expenses		0.40%	0.40%
Portfolio Long-Term (Geometric) Expected Rate of Return, Net of Investment Expenses		5.15%	3.06%

Investment Policy Assumptions from PERSI November 2019

Portfolio Long-Term Expected Real Rate of Return, Net of Investment Expenses	4.14%
Portfolio Standard Deviation	14.16%

Economic/Demographic Assumptions from Milliman 2021

Valuation Assumptions Chosen by PERSI Board

Long-Term Expected Real Rate of Return, Net of Investment Expenses	4.05%
Assumed Inflation	2.30%
Long-Term Expected Geometric Rate of Return, Net of Investment Expenses	6.35%

Firefighters' Retirement Fund

Notes to Schedule of Employer Allocations and Collective Pension Amounts

June 30, 2021

Discount rate – The discount rate used to measure the total pension asset was 6.35%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate. Based on these assumptions, the pension plans' net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The long-term expected rate of return was determined net of pension plan investment expense but without reduction for pension plan administrative expense.

Sensitivity of the net pension asset to changes in the discount rate – The following presents the net pension asset of Fund employers calculated using the discount rate of 6.35% as well as what the employers' asset would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1% Decrease (5.35%)	Current Discount Rate (6.35%)	1% Increase (7.35%)
Employers' net pension asset	<u>\$ (248,174,011)</u>	<u>\$ (270,226,848)</u>	<u>\$ (289,311,483)</u>

Deferred Inflow of Resources and Deferred Outflow of Resources

Each employer will need to calculate two additional types of deferred outflows of resources and deferred inflows of resources which are employer specific amounts. These amounts relate the (1) net impact from changes in proportion (allocation percentage) between the periods; and (2) contributions made to the plan subsequent to the measurement date and before the end of the employer's reporting period.

Plan Pension Expense (Expense Offset)

Plan pension expense (expense offset) consists of plan changes that are expensed immediately as well as amortizations relating to the difference between expected and actual experience, changes in actuary assumptions and differences between projected and actual investment earnings on pension plan investments. The following table provides the detail of the plan pension expense (expense offset):

Service costs and interest	\$ 18,244,017
Expected investment return	(28,828,132)
Contributions, expenses, and other items from actual operations	46,586
Fire premium tax	(2,549,471)
Amortization of difference between expected and actual experience	(9,815,472)
Amortization of assumption changes or inputs	(16,003,571)
Amortization of net difference between projected and actual investment earnings on pension plan investments	(18,260,331)
Plan Pension Expense (Expense Offset)	<u>\$ (57,166,374)</u>

The amortization period is based on the remaining expected service lives of all employees that are provided with pensions through the System determined at the beginning of the measurement period. The amortization period was calculated at 1.0 years. The amortization of the net difference between projected and actual investment earnings on pension plan investments is amortized over a closed 5-year period inclusive of this fiscal year.

Firefighters' Retirement Fund

Notes to Schedule of Employer Allocations and Collective Pension Amounts

June 30, 2021

The amount reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense (expense offset) as follows:

2022	\$ (14,786,743)
2023	(13,810,874)
2024	(12,904,799)
2025	(16,484,329)

Changes in Net Pension Liability (Asset)

The following table represents the changes in total pension liability (asset) and fiduciary net position for the year ended June 30, 2021:

	Total Pension Liability (a)	Fund Fiduciary Net Position (b)	Net Pension Liability (Asset) (a)-(b)
Balances at June 30, 2020	\$ 268,034,167	\$ 416,933,329	\$ (148,899,162)
Changes for the year			
Interest	18,244,017	-	18,244,017
Changes in assumptions	(16,003,571)	-	(16,003,571)
Differences between expected and actual experience	(9,815,472)	-	(9,815,472)
Fire premium tax	-	2,549,471	(2,549,471)
Net investment income	-	111,249,774	(111,249,774)
Benefit payments including refunds of employee contributions	(18,828,213)	(18,828,213)	-
Administrative expense	-	(46,585)	46,585
Net Changes	(26,403,239)	94,924,447	(121,327,686)
Balances at June 30, 2021	\$ 241,630,928	\$ 511,857,776	\$ (270,226,848)